

## Message Text

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PAGE 01 MOSCOW 10745 101525Z

47

ACTION SCI-06

INFO OCT-01 EUR-25 ISO-00 NSF-04 AEC-11 NAS-01 COME-00 L-03

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P 101353Z JUL 74

FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC PRIORITY 711

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FOR SCI

EO 11652: NA

TAGS: TGEN OTRA UR

SUBJ: S&T AGREEMENT: CHEMICAL CATALYSIS

REF: A. STATE 146660; B. STATE 144852; C. MOSCOW 4842

D. STATE 42711; E. WALD-TECH LETTER DATED 7/3/74

1. USSR ACADEMY OF SCIENCES CONFIRMED JULY 9 THAT USDEL THAT IS SCHEDULED TO ARRIVE MOSCOW JULY 13 ON SUBJECT VISIT WILL BE MET AT AIRPORT AND ESCORTED TO HOTEL. WE ASSUME THAT MUETTERIES, WHO IS NOT MENTIONED IN REF A, HAS CANCELED HIS PARTICIPATION IN THIS VISIT, AND WE HAVE SO INFORMED SOVIET SIDE.

2. BORESKOV JUNE 28 RECEIVED KENYON'S LETTER OF JUNE 21, AND COPY WAS GIVEN TO SOVIET ACADEMY, WHICH IS HANDLING ADMINISTRATIVE ARRANGEMENTS FOR VISIT. REGRETTABLY, FINAL ITINERARY AS PREPARED BY BORESKOV IGNORES CERTAIN SPECIFIC PROGRAM REQUESTS STATED BY US SIDE, INCLUDING VISITS TO LENINGRAD AND YEREVAN. AS PREPARED BY BORESKOV, OUTLINE OF PROGRAM IS AS FOLLOWS:

SATURDAY, JULY 13:

16:00 ARRIVE MOSCOW, SETTLE IN HOTEL, REST.

SUNDAY, JULY 14:

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PAGE 02 MOSCOW 10745 101525Z

SIGHTSEEING IN MOSCOW

MONDAY, JULY 15:

VISITS TO INSTITUTES

EVENING THEATER

TUESDAY, JULY 16:

01:30 DEPART MOSCOW

09:00 ARRIVE NOVOSIBIRSK

MONDAY, JULY 22:

13:00 ARRIVE MOSCOW FROM NOVOSIBIRSK

TUESDAY, JULY 23:

ADDITIONAL INSTITUTE VISITS IN MOSCOW

WEDNESDAY, JULY 24:

DEPARTURE FOR US

3. ACADEMY ASSURES US THAT ABOVE PROGRAM IS SUBJECT TO SOME REVISION AFTER ARRIVAL OF, AND CONSULTATION WITH, US TEAM. WE DOUBT, HOWEVER, THAT YEREVAN AND LENINGRAD CAN BE ADDED AT THIS LATE DATE.

4. FINANCIAL ARRANGEMENTS: EMBASSY HAS EXPENDED CONSIDERABLE EFFORT IN TRYING TO UNTANGLE FUNDING AND OTHER PROBLEMS THAT HAVE PLAGUED THIS PROGRAM FROM VERY BEGINNING. ON QUESTION OF FUNDING, SCST RECEIVED EARLY CONFIRMATION FROM SOVIET ACADEMY (REF C) THAT PROGRAM WOULD BE CONDUCTED UNDER FINANCIAL CONDITIONS AS SET FORTH IN REF D. ALL SUBSEQUENT DIFFICULTIES CAN BE A ATTRIBUTED TO FACT THAT SOVIET ACADEMY, IN ACCEPTING THIS ARRANGEMENT, ASSUMED THAT SCST WOULD PROVIDE THE FUNDS, WHEREAS SCST ASSUMED THAT SOVIET ACADEMY WOULD DO SO. SCST DOES NOT HAVE ANY FUND ALLOCATION TO FINANCE PROGRAM, AND ACADEMY HAS AUTHORIZATION FROM MINISTRY OF FINANCE TO PROVIDE ONLY 9 RUBLES PER DIEM FOR CONDUCT OF ITS PROGRAMS. ALL RESEARCH FELLOWS NOW IN USSR ARE RECEIVING 9 RUBLES DAILY, DESPITE FACT THAT VAN LEIRSBURG (BY MISTAKE) RECEIVED MORE DURING THE FIRST MONTH OF HIS STAY (REF. E). CURRENT STATE OF PLAY IS THAT SOVIET ACADEMY HAS APPLIED TO MINISTRY OF FINANCE FOR AUTHORIZATION TO FINANCE PROGRAM AS MUTUALLY AGREED EARLIER WITH US SIDE (REF D), BUT THIS AUTHORIZATION WILL PROBABLY NOT BE RECEIVED FOR AT LEAST TWO MORE WEEKS. ON JULY 4, WE ASKED AYKAZYAN WHETHER RETROACTIVE PAYMENTS WOULD BE MADE TO REASEARCH FELLOWS WHEN AUTHORIZATION COMES THROUGH, AND WERE INFORMED LIMITED OFFICIAL USE

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PAGE 03 MOSCOW 10745 101525Z

THAT MOST LIKELY NEW ARRANGEMENT WOULD APPLY ONLY FROM DATE OF ITS INITAITION. AS TO FORTHCOMING VISIT OF PRICIPAL INVESTIGATORS (BALDESCHWIELER GROUPS), ACADEMY INFORMED US JULY 9 THAT ALL EXPENSES WILL BE PAID BY SOVIET SIDE (HOTEL, TRAVEL, ETC.), BUT THAT 9 RUBLE RATE OF PER DIEM WILL STAILL APPLY.

5. HOTEL: THE WEILS HAVE SUFFERED AN ADDITIONAL BUREAUCRATIC

INJUSTICE WITH RESPECT TO THEIR HOTEL ACCOMMODATIONS. DURING FIRST FIVE WEEKS OF THEIR STAY AT SECOND-CLASS ACADEMY HOTEL, WEIL WAS FORCED TO PAY, OUT OF HIS 9 RUBLE PER DIEM, A DAILY FEE OF 5 RUBLES FOR HIS WIFE, ALLEGEDLY FOR THE EXTRA BED IN HIS ROOM, EVEN THOUGH ROOMS ARE PROVIDED WITH TWO BEDS ANYWAY. THIS ADDITION LEVY WAS NOT MADE ON KIBBY, FOR EXAMPLE, BECAUSE HIS SECOND BED WAS UNOCCUPIED. EMBASSY PROTESTED TO ACADEMY THAT, WHEREAS SMALL EXTRA CHARGE WOULD PERHAPS BE UNDERSTANDABLE, 5 RUBLES WAS EXTRAVAGANT. ISSUE WAS FINALLY RESOLVED WHEN WE SUCCEEDED IN HAVING WEILS MOVED TO FREE APARTMENT IN ACADEMY OWNED BUILDING IN SUBURB. NEVERTHELESS, WE STILL FEEL THAT THE WEILS SHOULD BE REFUNDED PORTION OF NEARLY 200 RUBLES ALREADY PAID.

6. VISAS: VISAS FOR KIBBY, MACLAURY, WEIL, AND WIVES HAVE BEEN EXTENDED FOR ADDITIONAL THREE MONTHS (REF B).

7. GENERAL: IN OUR JUDGEMENT, THERE ARE TWO KEY FACTORS THAT ARE CREATING MOST OF ADMINISTRATIVE DIFFICULTIES ASSOCIATED WITH CHEMICAL CATALYSIS PROGRAM. FIRST IS THAT SCST HAS "CONTRACTED" WITH KORNEYEV'S OFFICE AT ACADEMY TO ADMINISTER THE PROGRAM, SINCE MOST OF INSTITUTES INVOLVED BELONG TO ACADEMY. SCST IS, THEREFORE, ONLY marginally INVOLVED AND PREFERS TO STAY OUT OF PICTURE COMPLETELY. SCST EXPERIENCE AND CLOUT ARE CONSEQUENTLY LOST. THIS IS MAIDEN INVOLVEMENT OF KORNEYEV'S STAFF IN S&T AGREEMENT, AND INEXPERIENCE WITH THIS PARTICULAR BILATERAL PROGRAM IS EVIDENT IN NEARLY EVERY ASPECT OF THEIR MANEUVERS. (FYI: APART FROM THAT, EVEN AYKAZYANE ADMITS THAT KORNEYEV IS "DIFFICULT" PERSON TO DEAL WITH. END FYI). SECOND FACTOR IS THAT ACADEMY HAS TO RELY ON BORESKOV FOR MOST OF ITS INFORMATION (ALTHOUGH EMBASSY DOES PROVIDE ACADEMY WITH PROGRAM-RELATED MATERIAL TO WHICH WE HAVE ACCESS). THIS ARRANGEMENT HAS DISADVANTAGE THAT (A) BORESKOV APPEARS TO BE POOR ADMINISTRATOR, AND (B) ADMIN-  
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PAGE 04 MOSCOW 10745 101525Z

ISTRATIVE DELAYS ARE CAUSED BY VIRTUE OF HIS BEING LOCATED IN NOVOSIBIRSK. IN ADDITION TO ABOVE, THE COMMUNICATIONS PROCEDURES FOR THIS PROGRAM ARE SO DIVERSE AND MULTICHANNEL THAT IT IS DIFFICULT FOR ANY ONE PERSON TO STAY COMPLETELY IN THE PICTURE, AND ACADEMY HAS EVEN COMPLAINED THAT IT STILL IS CONFUSED ABOUT WHO IS LEGITIMATE SPOKESMAN FOR US SIDE. THESE CHANNELS INCLUDE DEPARTMENT-EMBASSY, KENYON-GRYAZNOV (OFTEN BY TELEPHONE), SCST-ACADEMY, BALDESCHWIELER-KIRILLIN, NSF-KENYON, DIRECT COORDINATOR-TO-COORDINATOR CORRESPONDENCE, ETC. BEYOND THAT, RESEARCH FELLOWS OCCASIONALLY HAVE THEIR SOVIET COLLEAGUES INTERCEDE WITH ACADEMY TO SOLVE AN INDIVIDUAL ADMINISTRATIVE QUESTION THAT AFFECTS ALL FELLOWS AND THEREFORE WOULD PREFERABLY BE SOLVED ON A COLLECTIVE BASIS FOR THE BENEFIT OF ALL. WE HOPE TO DISCUSS THESE MATTERS IN MORE DETAIL WITH BALDESCHWIELER DURING FORTHCOMING VISIT.

8. SUBSTANCE: DESPITE THE ABOVE, WE HASTEN TO ADD THAT  
RESEARCH FELLOWS CURRENTLY WORKING IN MOSCOW AND  
NOVOSIBIRSK REPORT THAT THEIR WORK IS MOST REWARDING AND  
PRODUCTIVE. ALL ACKNOWLEDGE THAT THEY ARE OBTAINING GREAT  
PROFESSIONAL BENEFIT FROM PROGRAM.  
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## Message Attributes

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